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## **Pan Flu OPLAN: Phase 2 – Avian/ Animal Influenza Transmitted to Humans**

Annex \_\_\_\_ to Indiana State Response Plan

### 1. SITUATION

- a. References: Indiana State Department of Health web site – [www.isdh.in.gov](http://www.isdh.in.gov) ; National Strategy for Pandemic Influenza, Implementation Plan (May 2006) <http://www.whitehouse.gov/homeland/pandemic-influenza-implementation.html> ; Agency specific Continuity of Operations Plans (COOP) or <http://en.wikipedia.org/wiki/fluinfo.gov> for more information on avian/animal influenza.
  - b. Avian influenza H5N1 virus has been characterized as highly dangerous.
  - c. The duration of the increased transmission period and resultant illnesses would likely range from six to eight weeks to up to 10 to 12 weeks, with anticipated shortages of hospital beds, ventilators, anti-viral, and other necessary supplies.
  - d. Among the ill would be health care workers, first responders (fire, law enforcement, emergency medical services) and emergency support function personnel (public works, emergency management, transportation). The situation would result in significant social and economic disruption.
  - e. IDHS is designated as the lead state agency for the Pan Flu. Primary state agencies (those coordinating for the lead state agency) and supporting state agencies (those assisting the primary state agency) are designated by phase.
  - f. Definitions:
    - i. Phase 1 – Avian and/or animal influenza of a subtype causing high animal mortality has been identified in U.S. wildlife flocks, domestic birds, domestic farm animals or other wildlife. Indiana initiates selected response plans and procedures.
    - ii. Phase 2 – Avian and/or animal Influenza has been transmitted to humans; disruption of services may occur. Indiana's Continuity of Operations Plans are reviewed and updated.
    - iii. Phase 3 – Human to human transmission of influenza has occurred; disruption of services and activities is likely. Indiana's Continuity of Operations Plan (COOP) is initiated.
2. MISSION: Selected state agencies respond to the outbreak of Pan Flu as a human influenza in a manner that protects the health of Indiana citizens and safeguards the State's agriculture and economy.
3. EXECUTION: Concept of Operations – The Indiana State Department of Health (ISDH) is designated the primary state agency for Phase 2. For ISDH, BOAH and DNR are Phase 2 supporting state agencies.
- a. Tasks to all State Agencies
    - i. Each agency must update its Continuity of Operations (COOP) roster of essential personnel and contact information and determine agency personnel support needs.
    - ii. Review policies to address work responsibilities for ill, but essential employees and contractors.

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- iii. Assess COOP preparedness status and identify actions needed.
- iv. Be prepared to initiate social distancing protocols conveyed by the Indiana State Department of Health (see the ISDH Plan at [www.isdh.in.gov](http://www.isdh.in.gov))
- b. Tasks to selected State Agencies
  - i. Indiana State Department of Health (ISDH) – under ESF # 8
    - 1. Phase 2 - Based on the situation, ISDH will employ one or more courses of action articulated in their Pandemic Influenza Plan (refer to Indiana State Department of Health web site – [www.isdh.in.gov](http://www.isdh.in.gov) for a copy of this plan).
  - ii. Board of Animal Health – under ESF # 11
    - 1. Phase 2 – Identify locations from which the influenza passed from avian to human. Continue to perform investigative, surveillance or epidemiologic activities on suspected domestic animal populations; be prepared to activate ASERTs in the affected counties to identify, locate, test and quarantine affected animal populations.
    - 2. Establish contact with ISDH and state EOC. Provide status reports per SOP.
  - iii. Department of Natural Resources (DNR) – under ESF # 11
    - 1. Phase 2 - Be prepared to perform investigative, surveillance or epidemiologic activities on suspected wild animal populations. Be prepared to request ASERT support from BOAH in the affected counties to identify, locate, test and quarantine affected animal populations.
    - 2. Be prepared to support IDHS.
  - iv. Indiana Department of Environmental Management (IDEM) – under ESFs # 3 & 10
    - 1. Phase 2 - Be prepared to address mass disposal and decontamination issues of infected wild or domestic animals.
    - 2. Be prepared to activate variances temporarily suspending environmental regulations (provide reg code # and other pertinent info) to expedite mass disposals.
    - 3. Be prepared to protect State drinking water and wastewater infrastructure.
  - v. Indiana State Police (ISP) – ESF # 13
    - 1. Phase 2 - Provide law enforcement support to state agencies as needed.
    - 2. Be prepared to assist local law enforcement at selected ISDH resource distribution locations (TBA).
    - 3. Be prepared to provide support and escorts for the distribution of basic and essential supplies such as: food, water, medical supplies as needed.
    - 4. Be prepared to provide dignitary protection to selected members of the state government and state agencies.

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5. Be prepared to provide security and traffic control on the Indiana Government Center Complex.
- vi. Department of Agriculture - ESF # 11
  1. Phase 2 - Be prepared to provide support to BOAH and long term recovery to the State.
- vii. Fire and Building Safety Division of IDHS
  1. Obtain status reports from affected fire departments/service areas concerning fire response effectiveness of their operations (note: reports should reflect 75% operational effectiveness, 50% operational effectiveness, or unable to respond effectively to an incident).
  2. Be prepared to submit recommendations to the IC concerning fire service and response coverage for locations and areas affected by manpower shortages.
- viii. Office of the State Auditor
  1. Phase 2 – Initiate the Pan Flu budget account for phase 2 activities to support this OPLAN
- ix. Office of Superintendent of Public Education
  1. Phase 2 – Publicize and initiate necessary school and school event closure with selected school districts and/or superintendents.
  2. Be prepared to initiate distance learning procedures.
  3. Phase 2 – Prepare selected schools that can be used as mass care facilities.
  4. On order adjust dates, time and location of critical testing, e.g. ISTEP, SAT.
- x. Department of Administration – ESF 7
  1. Phase 2 - Initiate expedited procurement procedures to identify, locate and procure needed Personal Protective Equipment (PPE). Establish a PPE distribution point for selected agencies, if needed.
  2. Phase 2 – Be prepared to have selected personnel perform:
    - a. Cleaning and disinfecting ingress/egress points at the Capitol, Indiana Government Center, and State EOC.
- xi. State Budget Agency
  1. Phase 2 – Be prepared to support selected state agencies.
  2. Be prepared to provide Finance and Administration staff to the state EOC.
- xii. Indiana Economic Development Corporation (IEDC)
  1. Primary agency under Emergency Support Function (ESF) # 14 – Long-Term Community Recovery and Mitigation.
  2. Interfaces with the private sector and provides feedback to IDHS and ISDH concerning the private sector's ability to perform Continuity of Operations (COOP) for selected critical infrastructures as water, gas, electric and food.
- xiii. Indiana Occupational Safety and Health Administration (IOSHA)

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1. Phase 2 - Identify and detail a Safety Officer to the state EOC.
2. Be prepared to train selected first responders on site safety issues.
- xiv. Indiana Division of Mental Health and Addiction – under ESF # 8
  1. Be prepared to appropriate support.
  2. Be prepared to support other Agencies.
- xv. Department of Personnel
  1. Phase 2 – On order, implement flex hour scheduling and other personnel issues for state employees and selected contractors.
  2. Other work force related issues need to be addressed based on the severity of the situation.
  3. Be prepared to assist with the expedited establishment and fill of key, vacant positions at ASAP following the tasking.
- xvi. Indiana Department of Transportation – ESF # 1
  1. On order provide personnel, resources and equipment to support this OPLAN.
  2. Be prepared for extensive transport operations.
- xvii. Indiana National Guard – ESF # 13
  1. Phase 2 – On order, provide passenger airlift for the IC 24/7 or support for the State Police in conducting security operations.
  2. Phase 2 – Be prepared to support the Department of Transportation in conducting transportation operations.
  3. Phase 2 – Be prepared to conduct decontamination operations.
- xviii. Indiana Utility Regulatory Commission (IURC) – under ESFs 3 & 12
  1. Be pared to support primary state agency.
- xix. Fusion Center/Intelligence/GIS–
  1. IDHS will provide GIS personnel to maintain the common operating picture. All incoming field observations that include location will be promptly forwarded to the GIS staff in the EOC regardless of how those observations are reported to the EOC.
  2. The EOC GIS staff will maintain both internal and external secure web-based common operating pictures based on incoming field observations.
  3. The EOC GIS staff will task state and local agencies for data, services and subject matter expertise to maintain an updated common operating picture and to best reflect the real world situation at the incident location.
  4. If the MCC is mobilized, locational data will be reported to the GIS staff in the MCC who in turn will forward that data to the EOC for incorporation into the common operating picture.
- xx. Districts

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1. Ensure adequate stockpile of disinfection agents, supplies and PPE (12 weeks supplies).

c. Coordinating Instructions

- i. All supporting agencies listed in this OPLAN will follow their internal Standard Operating Procedures (SOPs) and respective Emergency Support Functions (ESFs) in order to accomplish the mission.

4. SUPPORT

a. Logistics

- i. State EOC to provide support as needed.
- ii. Personal Protective Equipment
  1. Phase 2 - Each state agency shall draw from their Pan Flu stockpile of PPE and including individual deployment kits - N 95 masks, surgical gloves, disinfectant, and information sheets.

b. Finance/Administration

- i. The Office of the State Auditor, State Budget Agency and Board of Accounts will follow their SOPs to support this OPLAN.

5. INCIDENT COMMAND

a. Command

- i. The State/IDHS EOC is located at: 402 W. Washington St., Indianapolis, IN 46204, phone (317) 232-3830, fax (317) 232-4987.
- ii. The ISDH EOC is located at: 2 North Meridian St. Indianapolis, IN 46204, phone (317) , fax (317) .
- iii. The BOAH EOC is located at: 805 Beachway Dr., Suite 50 Indianapolis, IN 46224 Telephone 317-227-0300 [fmd@boah.in.gov](mailto:fmd@boah.in.gov)

b. Signal

- i. Hoosier SAFE-T

c. Public Information

- i. The Indiana State Department of Health and the Indiana Board of Animal Health will issue press releases and provide media updates. These will be coordinated through Ms. Pam Bright, Pan Flu PIO Team, at (317) - . The state Web site, [www.fluinfo.in.gov](http://www.fluinfo.in.gov) will be updated as necessary, along with the Web sites of the primary state agencies (ISDH, BOAH, and DNR).
- ii. Public Information Officers from all involved state agencies will continue to meet regularly to analyze public information needs and plan additional outreach as needed.

6. Attachments

- a. Agency Emergency Support Functions (ESFs) for OPLAN are by hyperlink.
  - i. # 1 – Transportation – INDOT primary state agency

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- ii. # 2 – Communications – IDHS primary state agency
- iii. # 3 – Public Works and Engineering – IDEM primary state agency
- iv. # 4 -- Firefighting -- State Fire Marshall primary state agency
- v. # 5 – Emergency Management – IDHS primary state agency
- vi. # 6 – Mass Care/Housing/Human Services – ISDH primary state agency
- vii. # 7 – Resource Support – IDHS primary state agency
- viii. # 8 – Public Health and Medical Services – ISDH primary state agency
- ix. # 9 – Urban search and Rescue – IDHS primary state agency
- x. # 10 – Hazardous Materials Response – IDEM primary state agency
- xi. # 11 – Agriculture/Natural Resources – BOAH primary state agency
- xii. # 12 -- Energy – IURC supporting state agency
- xiii. # 13 – Public Safety and Security – Indiana State Police primary state agency
- xiv. # 14 -- Long Term Recovery – Indiana Economic Development Corporation and Department of Agriculture primary state agencies
- xv. # 15 -- External Affairs --- IDHS PIO